## Global Tobacco Economics Consortium

Overview of research program

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## Background

- Previous work:
  - National level estimation of tax and poverty consequences
  - Built capacity in Mexico, Colombia and India
- Current program:
  - Strengthen the core team at INSP to manage larger, multi-country projects
  - Deepen the tax and poverty analyses to the sub-national level
  - Methodological work to to further develop ECEA model
  - Use ECEA results and other tax tools to better support and engage with decision making
  - New pillar of work ((the Philippines or potentially China)

## Theory of change

New, local evidence that is brought to decision makers is more likely to attract attention and be used if it is closely tied to end users

**Hypothesis 1:** A critical mass of stakeholders working on tobacco taxation in each country, integrated with multi-sectoral decision makers, will accelerate progress on the use of substantial tobacco tax increases

**Hypothesis 2:** ECEA and the tax diagnostic are tools that provide a status check on key tobacco statistics and are resources that can support decision makers to uptake effective tax interventions to curb tobacco consumption

**Hypothesis 3:** Understanding the barriers to raising taxes and the value given to evidence generated by ECEA and the tax diagnostic will inform the development of strategic and targeted approaches for researchers, advocates, practitioners and civil society to engage more effectively with decision makers

#### **Global Tobacco Economics Consortium**

**Objective** Synchronize and strengthen local expertise and research capacity Mexico | India | Philippines (TBC) | Colombia Objective Conduct subnational ECEAs and support widespread use of ECEA Mexico | India | Philippines (TBC) | Colombia **Objective Develop and deepen ECEA II** Colombia Objective Generate tax diagnostic policy tools to inform decision-making Mexico | India | Philippines (TBC) | Colombia Determine barriers to tobacco tax increases and how best to **Objective** tailor evidence to meet decision-makers' needs Mexico | India



#### Synergistic global initiatives

Framework Convention on Tobacco Control
WHO Knowledge Hub on Tobacco Taxation
Regional knowledge exchange hubs (to be established)
WHO Global Tax Network
World Bank Global Tobacco Program

# Objective 1: Synchronize and strengthen local expertise and research capacity

Map

Tobacco taxation research, advocacy and policy initiatives in each country.

Identify gaps and capacity development needs

Inform subnational analyses

**Capacity development** 

Develop and provide training on the use of the policy tools (open access ECEA model, ECEA II, tax diagnostic)

Policy engagement

Dissemination

Knowledge mobilization

Facilitate stakeholder dialogue

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Policy engagement strategy

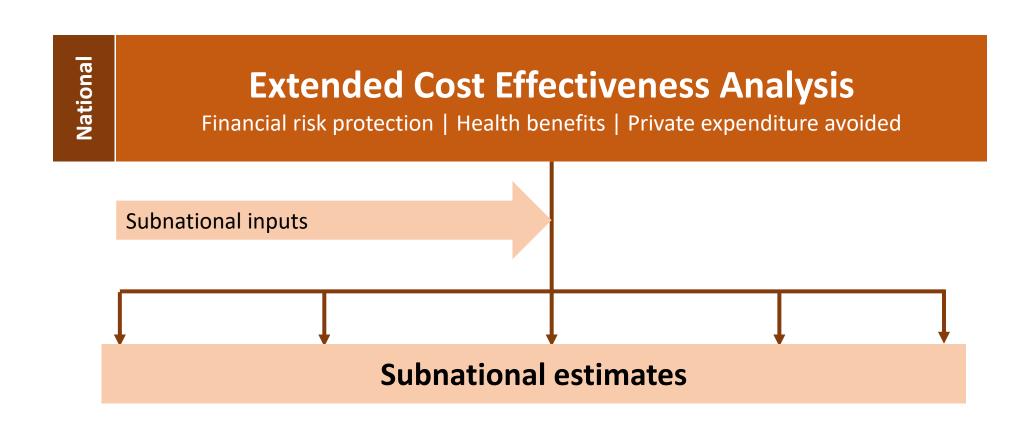
Dissemination

Knowledge mobilization

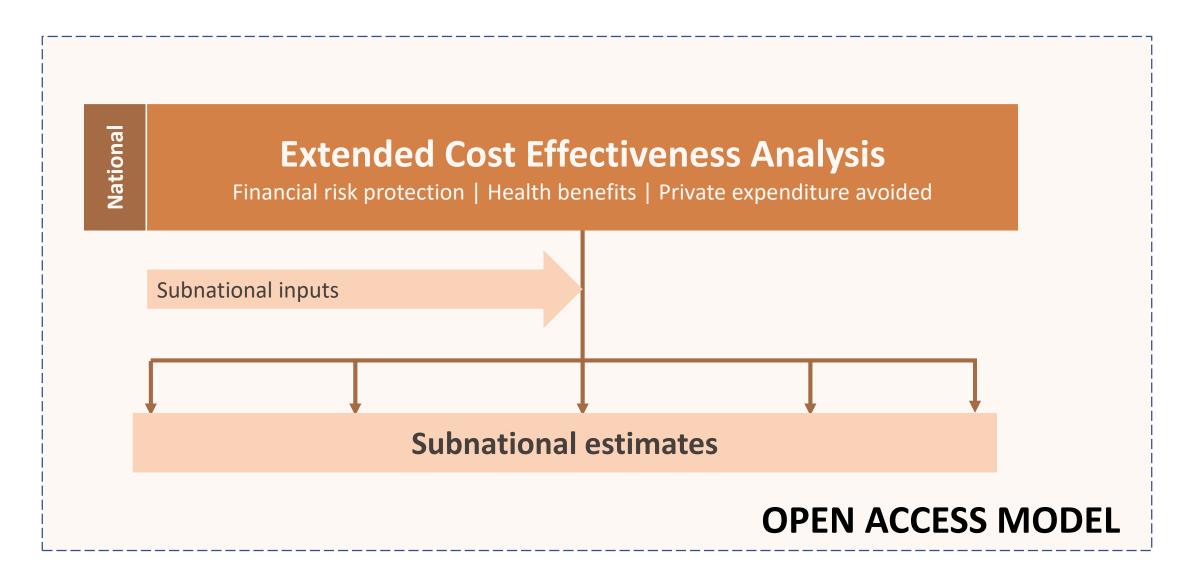
Facilitate stakeholder dialogue

**Country** specific

## Objective 2: Conduct subnational ECEAs



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## Objective 3: Deepen, evolve, expand ECEA (ECEA II)

## National

#### **Extended Cost Effectiveness Analysis**

Financial risk protection | Health benefits | Private expenditure avoided

**Deepen:** health-related costs, caregiving costs, lost productivity, impact on the household of pre-mature tobaccorelated mortality (i.e. gender impacts)

**Evolve:** time-varying parameters (e.g. income, poverty levels, substitution rates)

**Expand:** CEA, CBA, budget impact analysis, benefit incidence analysis and cost comparisons on alternative scenarios

# Objective 4: Generate tax diagnostics for use as policy tools

Tax level

Cigarette price

Consumption

Taxes collected

**FRP** 

#### **Considers**:

- existing tobacco tax structures
- Substitution effects
- market share of tobacco products
- price per stick of each type

## Objective 4: Generate tax diagnostics for use as policy tools

#### Tax impact calculation for India Calculator 2017

Please input the CGST (%) and the additional excise tax/1000 cigarettes

INPUTS

Enter CGST %

28.00%

Step 2 Enter Basic Excise

Step 1

(BED) as additional tax in Rs.

4000

/1000 Sticks

Proposed CGST + Uniform BED in 2018								
	Cigarette category	Base price, before	Proposed CGST	Proposed CGST	BED/ Stick (in	Proposed Tax /stick (in	Final price/stick (in Rs.)	Tax as percent of final
		tax/stick in 2015*	(%)	tax (in Rs.)	Rs.)	Rs.)		price
Non-filter	>=65 (Average)	0.6	0.3	0.2	4.0	4.2	4.8	87%
	65 - 70 mm	2.0	0.3	0.6	4.0	4.6	6.6	69%
Filter	> =65mm	2.6	0.3	0.7	4.0	4.7	7.3	64%
	65 - 70 mm	3.8	0.3	1.1	4.0	5.1	8.9	57%
	70- 75 mm	4.0	0.3	1.1	4.0	5.1	9.2	56%
	75-85+ mm	5.2	0.3	1.5	4.0	5.5	10.7	51%
Average Filter Only		4.3	0.3	1.2	4.0	5.2	9.5	55%

<sup>\*</sup>Base price are calculated from Market PriceNeilson's Data (Jan 2014-Nov 2014) and is adjusted for inflation @ 5.9% in 2015. No increment in raw material prices are considered in 2015 & 2016.
Source:http://data.worldbank.org/indicator/FP.CPI.TOTL.ZG

Change in <u>average price</u> of filtered cigarettes/stick (%)	45%
Change in <u>average tax</u> of filtered cigarettes/ stick (%)	86%
Ratio of price difference between 75+ & 65-70mm cigs in 2017	1.6
Ratio of price difference between 75+ & 65-70mm cigs in 2018	1.2

## Objective 5: Engage more effectively with decision makers

Speak to decision makers

- Qualitative methods (interviews; deliberative dialogues)
- Focus: targeted discussion of tobacco tax evidence; barriers and facilitators to uptake and use of the evidence

Identify strategies for effective engagement

 Data analysis: determine barriers and facilitators and identify relevant strategies

Develop case-studies

- Country specific guidance
- Facilitate learning between countries

### **Timelines**

YEARS 1 2

#### **OBJECTIVE 1**

To synchronize local expertise and strengthen research capacity on tobacco economics

#### **OBJECTIVE 2**

Conduct subnational ECEAs

#### **OBJECTIVE 3**

ECEA II

#### **OBJECTIVE 4**

Generate tax diagnostics for use as policy tools

#### **OBJECTIVE 5**

Engage more effectively with decision makers.

## Milestones

Year 1	<b>✓</b>	Refined proposal re-submitted to IDRC
	<b>✓</b>	Establish research teams and trainees in each country and finalize country specific work plans
	<b>✓</b>	1 <sup>st</sup> global research team meeting (Mexico, July 2018)
		Framework for ECEA II – aim to get technical working group together (Dean, Stephane, gender specialist – for a brainstorm meeting)
		Policy engagement strategy developed
Year 2		Sub-national ECEAs completed
		Testing and validation of ECEA II model
		Mid-term review of grant completed, revisit policy engagement strategy
Year 3		Tax diagnostics for each country implemented
		Symposia
		Symposium / capacity development
Year 4		Case studies on behavioural aspects of decision making for tobacco control
		Symposium
		Academic outputs

## Publications and outputs

#### **Policy toolkits**

#### **Academic papers**

- Subnational ECEA results
- ECEA II validation and tutorial
- Barriers to implementation of fiscal policies for tobacco control
- Symposium reports

#### **Policy briefs**

- Country specific summaries of potential tax scenarios and expected outcomes using tax diagnostic tool
- Country specific summary of results
- statement on links between fiscal policies for tobacco control, poverty

#### **User guides**

- Open access ECEA model
- ECEA II
- Tax diagnostic
- Support for more effective engagement with decision makers

#### **Presentations**

- World Conference on Tobacco or Health
- IHEA WHO Global Conference on NCDs
- International Conference on Sustainable Development
- Global Symposium on Health Systems Research
- WHO Global dialogue on financing for prevention and control of NCDs
- Asia Pacific Conference on Tobacco or Health
- International Public Health
   Conference
- Canadian Conference on Global Health
- Spring and Fall meetings of the International Monetary Fund and World Bank Group
- Regional WHO meetings (PAHO, WPRO, SEARO)

## Proposal for authorship – for discussion

- Writing team with an identified lead author
- All papers either include:
  - GTEC as the author
  - "...on behalf of GTEC"
- GTEC acknowledgement

## Objective 5

Understand barriers to implementing tobacco tax increases and how best to tailor evidence to meet decision makers' needs

Beverley Essue PhD Consulting Health Economist

## Background and rationale

#### **INCREASING TOBACCO TAXES**

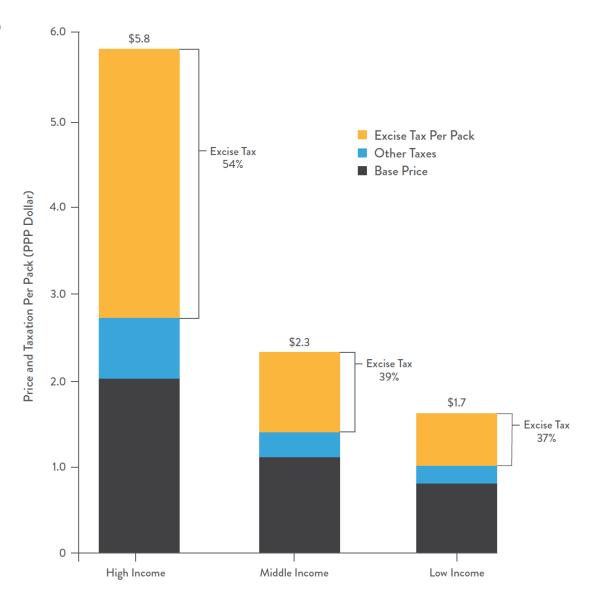
### A "WIN-WIN" FOR HEALTH AND THE ECONOMY

Higher taxes on tobacco products reduce tobacco consumption and improve public health, while also increasing government revenues that can be used to fund priority investments and programs that benefit the entire population.



## Background and rationale

But... tobacco taxes in most countries are still too small to lead to substantial declines in cigarette consumption



From: Marquez 2017

## Background and rationale

"If we do not want to be passive spectators to the unhindered growth of this threat to global health, then <u>political will</u> at the highest levels of government needs to be galvanized, coupled with sustained support from civil society and international organizations"

Patricio Marquez

## What we know: perceived barriers

- **S** Smuggling & Illicit Trade
- C Court & Legal Challenges
- **A** Anti-poor Rhetoric
- **R** Revenue Reduction
- **E** Employment Impact

## What we know: evidence on how to engage more effectively with local decision makers

- Understand local and context specific system and policy constraints
- Set realistic goals and reasonable expectations
- Have available relevant and targeted evidence
- Frame evidence as solutions to issues they are facing
- Establish active and sustained engagement with decision makers to increase the likelihood of influencing policy decisions and capitalize on policy opportunities

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### Methods

### Sampling

- National and sub-national decision makers: Ministries of Health, Finance, Agriculture, as well as the main planning authorities.
- Senior and middle-level managers, senior administrators, and advisors

### Recruitment

 Identified through the networks of the local investigators as well as snowball sampling

#### Interviews

- In-depth, semi-structures key-informant interviews
- Interviews will be conducted until saturation is achieved, which we estimate at 15-20 interviews in each country

### Analysis

- Content analysis, identify emergent themes on barriers and facilitators
- Secondary analysis: strategies to support more effective engagement

#### Outcome

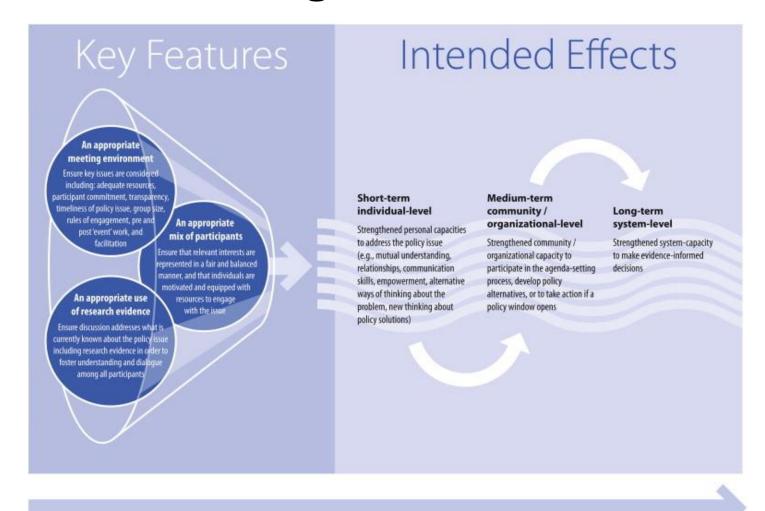
- Case studies and recommendations to support more effective engagement with decision makers (Toolkit)
- Published papers

## Deliberative dialogues

A group process that emphasizes transformative discussion and may be informed by research evidence

- Research evidence is an input to discussion
- Creates opportunity for strategic engagement between decision makers, stakeholders and researchers
- Equips decision makers with policy-relevant evidence and knowledge that is timely and in a form they can use
- Unlikely to directly lead to policy change <u>but</u> designed to ensure decision makers have access to the necessary evidence for action

## Deliberative dialogues



### For discussion

- Policy context in India and Mexico:
  - Value given to economic evidence; tobacco economics
  - Existing networks and relationship with decision makers
  - Anticipated 'policy windows'
- Understanding of the barriers and strategies for more effective engagement
- Local capacity to lead this research
- Link this objective to policy engagement strategy (end-users as participants of research)

## Next steps

- Revise proposal
  - Focus on Mexico, India, Colombia; capacity development
  - Milestones
  - IRB details (ethics)
- Document policy engagement strategies for each country
- Confirm the sub-national areas for ECEAs
- Quarterly global team meetings: October/November 2018
  - Teams in place
  - Sub-national analyses initiated
  - Mapping of related and relevant work in each country
  - Plan for meeting re: ECEA II with other technical experts