Absorption and diffusion of imported technology

Proceedings of a workshop held in Singapore, 26-30 January 1981

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Comparative Analysis of Technology Policies of ADIT Network Countries

Quazi H. Ahmed¹

During the last ADIT work-in-progress meeting, held in Delhi, five of the six participating countries (i.e., Bangladesh, India, Korea, Philippines, and Sri Lanka) presented progress reports. The report of the Indian team contained only some basic statistics on the textile industry of India, due to the fact that work on the project had just begun. For this reason, only four country reports are considered in this comparative analysis. In most of these reports, policy issues have not been discussed explicitly and adequately. Moreover, there are wide differences between the countries with respect to methodological approach (e.g., measurement of performance and technical change, analysis, etc.). A complete and meaningful comparative analysis of the technology policy of Bangladesh with other ADIT network countries, therefore, cannot be carried out.

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Country	Nature and extent of local efforts to accumulate technological capability	Accumulation through the transfer process
Bangladesh	College of textile technology produces textile technologists	Locals have picked up the skills and experience to provide investment-
	Some efforts toward imparting training from abroad and from local institutions	related services from the textile machinery suppliers
Korea	Local efforts have been demonstrated by providing opportunities to local	Training of local engineers and technicians by the technology supplier
	engineers and firms Positive steps have been taken to increase "human capital" through training and research	foreign firms
	Diffusion has been taking place through seminars, exhibitions, and the forma- tion of professional societies	
Philippines ^a	Formal research and development activities in recent years	Visits by local engineers to the installations of potential technology suppliers
	Formation of a human resources division for imparting effective training	Import of foreign experts as and when necessary
		"Mutual licencing agreements" with foreign firms (provides opportunity for free transfer of technical know-how from either narty)
		Exchange of engineers and technicians for
		Ioint ventures
Sri Lanka ^a	Fragmentary evidence of local training efforts	Training of local junior level technicians by the technology supplier
		Working closely with foreign experts

Table 1. Process of accumulation of technological capacity in the ADIT network countries.

^aThe processes reported here have not been found in all of the mills in the sample. Therefore, these processes cannot be generalized.

	Table	2. Degree of assimilation of imp	ported production techniques in	the ADIT network countries.		
	Technoecono	mic operating performance	Degree of str	uctural integration	Intervintage	technology nge
Country	Level	Trends	Current inputs	Investment goods and services	Minor	Radical
Bangladesh						
Cotton textiles	Low levels of per- formance	Decline of machine and labour productivity and capacity utilization	Some spare parts manu- factured locally (not properly organized)	Some evidence of the use of locally manu- factured machinery (not organized)	None	None
Korea						
Petrochemical sector (one	NA	Increase in productivity indexes	Substantial portion of re- quired spare parts manu-	Small portion of invest- ment goods manufact-	None	None
plant)		Reduction in ratio of input to output	tactured locally (or- ganized efforts)	ured locally for expansion		
		Some evidence of minor technical change, which resulted in a reduction in cost of output		Investment-related services also provided from within the economy (since the construction of the second plant)		
Nylon manu- facturing	Various problems during commis-	Increase in labour produc- tivity	None	None	None	None
(one plant)	sioning of the plant	Reduction in cost per unit output				
		Developed new products				
Dicsel-engine production	Problems during start-up phase	NA	٧٧	None	None	None
Tissue manu- facturing	NA	NA	٧٧	Started with locally pro- duced machinery (only the design was imported)	VN	VN
				Locally produced machinery also exported		

Philippines						
Integrated textile mills (four mills)	Low capacity utiliza- tion (A-Tex)	NA	Use of locally manu- factured spare parts (C-Tex)	Redesigning of imported machinery (Rami-Tex)	Process im- provement (Rami-Tev)	None
	High ratio of idle to installed machines (A-Tex)			Portion of investment- related services provided by locals (B-Tex)	Modification of imported machinery (C-Tex)	
Synthetic fibre manufacture (five mills)	Problems during start-up	Decline of labour produc- tivity (Texfibre)	None	None	None	None
	Low capacity utilization	Increase in wastage rate (Texfibre)				
Sri Lanka						
Cotton textiles	Low level of capacity utilization	٧٧	NA	NA	N	VN
Synthetic textiles	Low level of capacity utilization	NA	Evidence of locally manu- factured accessories (reportedly of poor quality)	Evidence of locally manu- factured (simple) textile machinery	NA	VN
Pulp and paper	U nsatisfactory performance	Some improvements in performance achieved (with the help of hired overseas consultants)	None	None	None	None

NA = information not available.

In spite of these constraints, however, an attempt to assess the degree of assimilation of imported techniques and the process of accumulation of technological capabilities and make some tentative comments about the technological policies of these countries has been made. Tables 1 and 2 show the comparative pictures of the process of accumulation and the degree of assimilation of local technological capabilities respectively.²

From Table 2, it appears that South Korea assimilated more imported techniques than the other countries. The Philippines also shows some success in this respect. Sri Lanka and Bangladesh have shown low degrees of assimilation. Table 1 indicates that South Korea had the best structure for accumulating technological capability through organized efforts toward local research and development and in-plant training. Benefits have also been derived from overseas training of engineers. In the case of Sri Lanka (for the warpknitting process), it appears that there have been some efforts in this direction but with apparently less success. The situation in Bangladesh is somewhat similar to that of Sri Lanka. In the Philippines, there was some degree of research and development activity (in Rami-Tex). There was also an effort to impart effective training to operatives and the services of foreign experts seem to have played some role in the process of assimilation.

It is not clear from the country reports which technology policies helped or hindered local technological capability development. However, it appears that Korea has a policy to support and encourage local efforts for such activities. In the Sri Lankan case, import liberalization policies seem to have affected the product market and also the process of local technological capability accumulation. Import liberalization has put local manufacturers of textile machinery and parts in an uncompetitive situation. For example, due to the imposition of very low duties (5%) on imported textile machinery, local manufacturers are being forced out of business. Also, there seems to have been no technology policy for the pulp and paper industry.

In the case of Bangladesh, there seems to have been no explicit technology policy regarding the cotton textile sector. There is, apparently, no conscious effort to improve local technological capabilities and the low level of assimilation in order to become more self-reliant.

In conclusion, it should again be stressed that this analysis is incomplete due to the nature of the information available from the work-in-progress reports of these countries. It does, however, provide a tentative analytical framework for such comparisons and should, therefore, be used only for that purpose.

²The structure of the comparison is based on the analytical framework developed and used for the analysis of the performance of the Bangladesh textile industry.