# NATIONAL, PROVINCIAL AND INSTITUTIONAL POLICY INFLUENCE ON THE ADOPTION OF OER IN THE GLOBAL SOUTH

Trotter, H.; Hodgkinson-Williams, C.;

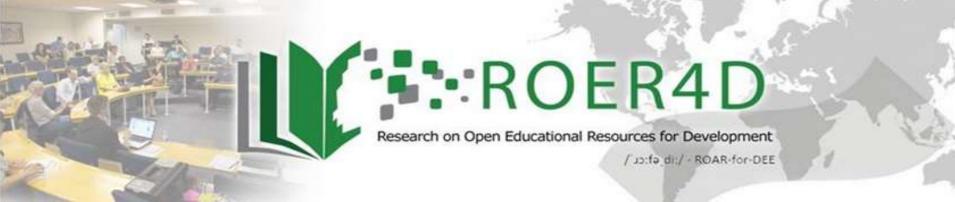
© 2018, TROTTER, H.



This work is licensed under the Creative Commons Attribution License (<a href="https://creativecommons.org/licenses/by/4.0/legalcode">https://creativecommons.org/licenses/by/4.0/legalcode</a>), which permits unrestricted use, distribution, and reproduction, provided the original work is properly credited.

Cette œuvre est mise à disposition selon les termes de la licence Creative Commons Attribution (<a href="https://creativecommons.org/licenses/by/4.0/legalcode">https://creativecommons.org/licenses/by/4.0/legalcode</a>), qui permet l'utilisation, la distribution et la reproduction sans restriction, pourvu que le mérite de la création originale soit adéquatement reconnu.

IDRC Grant/ Subvention du CRDI: 107311-001-Research into Open Educational Resources for Development



## National, Provincial and Institutional Policy Influence on the Adoption of OER in the Global South

Henry Trotter & Cheryl Hodgkinson-Williams
ICDE2017 / 17 October 2017 / Toronto, Canada

www.slideshare.net/ROER4D/







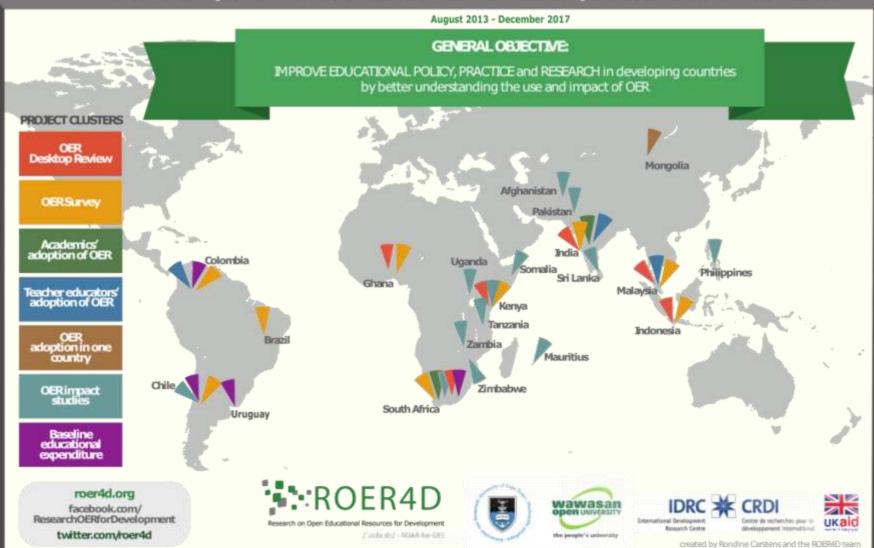






## ROER4D project

#### Research on Open Educational Resources for Development in the Global South





## National: setting default parameters on copyright

#### **OER** use

Most countries in our study:

- are signatories to the Berne Convention
- accept Creative Commons licensing, which allows copyright-holders to modify certain elements of their copyright status
- allow exemptions to copyright protection for educational use (including "fair use/dealing")
- = no major legal or policy obstacles for educators to use OER

#### **OER** creation

Most, but not all, countries grant default copyright of employees' work product to employers, including educators' teaching materials = major legal obstacle for educators to create OER, but an opportunity for employers to share the educational materials of their educators as OER

## Provincial (or state): typically for public schools

#### **OER** use

Teachers are typically allowed to incorporate OER, though not incentivized formally; however, the bulk of their materials may be sourced through a centralized procurement process between the province/state and traditional publishers (thus minimizing the role that OER can play)

= no major policy obstacles for educators to use OER

#### **OER** creation

Most provincial/state education authorities do not have OER strategies or policies, but they hold copyright of their teachers' educational materials as employers

= major policy obstacle for teachers to create OER; the lack of an OER strategy or policy by most provincial/state employers also means that they are unlikely to share their educators' materials as OER soon

## Institutional: for private schools & most HEIs

#### **OER** use

Educators are typically allowed to incorporate OER, though not incentivized formally

= no major policy obstacles to OER use

#### **OER** creation

Most institutions do not have OER strategies or policies, but their IP policies typically reinforce national copyright legislation regarding their possession of copyright over their teachers' educational materials

= major policy obstacle for educators to create OER; the lack of an OER strategy or policy by most institutions means that they are unlikely to share their educators' materials as OER soon

## The OER-related policy landscape: in brief

#### **OER** use

No policy barriers to educators using OER

#### **OER** creation

- Educators typically do not have permission to share their materials as OER: National copyright legislation grants copyright over educators' work product to employers
- Provincial (state) and institutional employers typically do not have strategies or policies for sharing their IP as OER
- To overcome this, either the employers need to become agents of OER sharing, or they should formally permit their educators to share their materials as OER

#### Spotlight on OER policy in the Global South

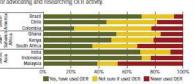


Case studies from the Research on Open Educational Resources for Development (ROER4D) project

To understand how policies enable or constrain educators' adoption of Open Educational Resources (OER) in South America, Sub-Saharan Africa and South and Southeast Asia, the Research on Open Educational Resources for Development (ROER4D) project undertook a meta-synthesis of seven ROER4D studies conducted in four countries - Colombia, South Africa, Afrikanistan and Mongolia - to illustrate the varied influence that policy has on OER adoption in these diverse national contexts. By "policy", we refer not only to DER-specific policies, but to relevant international treaties and declarations that enable or constrain national copyright and "fair use" legislation and strategies, as well as institutional intellectual property (IP) regulations and Open Access policies.

#### Baseline figures for OER adoption in the Global South

To help put the country case studies into context, it is important to have a broade sense of OER activity in the Global South. The ROER4D cross-regional study by de Oliveira Neto, Pete, Daryono and Carlmill<sup>1</sup> provides data in this regard. This study was based on a survey of 295 randomly selected educators at 28 higher education Institutions (HEIs) in nine countries across the three ROER4D polans, liest over half (51%) of the educators surveyed stated that they had used DER at least none, one-quarter (25%) had never used DER, and airmost another quarter (24%) were not sure whether they had used OER. This suggests that, while a small majority have used OER and have some familiarity with it, a sizeable minority have never done so and/or are not aware of the concept. This lack of a clear understanding of what defines OER emerges as a key challenge



As the figure (flustrates, the level of OER use appears to be stightly differentiated by region: 50% in South America, 46% in Sub-Saharan Africa, and 56% in South and Southeast Asia. The percentage of OER users (51%) was more than twice as high as the percentage of OER creators (23%). This is not surprising, given the relatively low barriers to OER use compared to OER creation. The study found no association between respondents' perceptions of their institutions' OER-related olicies (or lack thereof) and their levels of OER use or creation. While policy may be an influencing factor in OER (in)activity, the study revealed no consistent

· What is the state of OER policy development in the Global

http://roer4d.org/

- To what extent do developing countries need OER policies for **OER** adoption to flourish there?
- What are the key questions to ask about policy - international, national, institutional and individual - to support OER users and creators?

outh America, Sub-Saharar 100 participatine researchers Africa, Sri Lanka, Tanzanta, Uganda, Uruguay, Zambia and

http://goo.gl/2BjQtL

## Questions to help determine OER policy landscape

OER USERS	OER CREATORS
<ul> <li>Legal</li> <li>Does national copyright legislation provide exemptions for educators to use copyrighted materials for educational purposes (including "fair use" or "fair dealing" exceptions)?</li> </ul>	<ul> <li>Legal</li> <li>Does national copyright legislation stipulate that creators (e.g. educators) of works keep copyright of their creations, or does copyright belong to the employer (e.g. govt, institution)?</li> </ul>
<ul> <li>Organisational</li> <li>Is there a government-supported repository or portal of educational materials for schools and/or HEIs?</li> <li>Are there nationally available OER repositories hosted by NGOs?</li> </ul>	<ul> <li>Organisational</li> <li>Does the country have national Free and Open Source Software, Open Access or OER strategies or policies?</li> <li>Does the country have a national repository or portal for sharing OER for schools or HEIs?</li> </ul>
OER USERS	OER CREATORS
<ul> <li>Legal</li> <li>Does the provincial education authority provide legal advice on interpreting use of open licensing mechanisms?</li> </ul>	<ul> <li>Legal</li> <li>Does the provincial education authority hold copyright over teaching materials created by educators, or is copyright of these materials granted to the educator?</li> <li>Does the provincial educational authority provide legal advice on choosing open licensing mechanisms?</li> </ul>
• Do educators require permission from the provincial education authority to use OER in their own teaching and learning materials?	<ul> <li>Organisational</li> <li>Has the province signed the Cape Town Open Education Declaration?</li> <li>Does the provincial education authority have an OER policy or strategy?</li> <li>Does the province have an IP policy, Open Access policy or a strategic plan that includes provisions regarding OER?</li> <li>Does the province have a repository where OER can be hosted?</li> </ul>
	<ul><li>Financial</li><li>Does the province provide direct funding or channel donor funds for OER creation?</li></ul>
OER USERS	OER CREATORS
<ul> <li>Legal</li> <li>Does the institution provide legal advice on interpreting use of open licensing mechanisms?</li> </ul>	<ul> <li>Legal</li> <li>Does the institution hold copyright over teaching materials created by educators, or is copyright of these materials granted to the educator?</li> <li>Does the institution provide legal advice on choosing open licensing mechanisms?</li> </ul>
Organisational • Do educators require permission from the institution (e.g. curriculum committees) to use OER in their own teaching and learning materials?	<ul> <li>Organisational</li> <li>Has the institution signed the Cape Town Open Education Declaration?</li> <li>Does the institution have an OER policy or strategy?</li> <li>Does the institution have an IP policy, Open Access policy or a strategic plan that includes provisions regarding OER?</li> <li>Does the institution have a repository where OER can be hosted?</li> </ul>
	Financial  • Does the institution provide direct funding or channel donor funds for OER creation?

## Citation and attribution

Trotter, H. & Hodgkinson-Williams, C. (2017). Degrees of social inclusion: Emerging insights from the ROER4D project.

Presentation at the ICDE2017, 17 October 2017, Toronto, Canada.

Retrieved from: <a href="http://www.slideshare.net/ROER4D/">http://www.slideshare.net/ROER4D/</a>



## Contact

cheryl.hodgkinson-williams@uct.ac.za